

NEW HAVEN CITY PLAN COMMISSION SITE PLAN REVIEW

RE: 269, 275, & 283 ORANGE STREET. Site Plan Review for the construction of a seven-story mixed-use building consisting of 102 residential dwelling units, commercial space, and a parking garage. (Owner: 59 Elm Street Partners LLC; Applicant: Orange Elm LLC; Agent: James H. Segaloff of Susman, Duffy & Segaloff)

REPORT: 1562-04

ACTION: Approval with Conditions

STANDARD CONDITIONS OF APPROVAL

1. Pursuant to State Statute, this site plan and soil erosion and sediment control plan approval is valid for a period of five (5) years following the date of decision, until December 18, 2024. Upon petition of the applicant, the Commission may, at its discretion, grant extensions totaling no more than an additional five (5) years to complete all work connected to the original approval.
2. The applicant shall record on the City land records an original copy of this Site Plan Review report (to be provided by the City Plan Department) and shall furnish written evidence to the City Plan Department that the document has been so recorded (showing volume and page number), prior to City Plan signoff for building permits. A digital copy of the recorded report shall be provided to staff (.pdf).
3. Upon approval by the City Plan Commission, provide compiled digital copies of all application materials, including drawing sets and reports, to staff for filing (.pdf files) prior to City Plan signoff for building permits.
4. Signoff on final plans by the Greater New Haven Water Pollution Control Authority; City Engineer; Department of Transportation, Traffic, and Parking; City Plan Department; and Fire Marshal in that order shall be obtained prior to initiation of site work or issuance of building permit.
5. Construction Operations Plan/Site Logistics Plan, including any traffic lane/sidewalk closures, temporary walkways, detours, signage, haul routes to & from site, and construction worker parking plan shall be submitted to the Department of Transportation, Traffic and Parking for review and approval to prior to City Plan signoff on final plans for building permit.
6. A site bond will be required in conformity with Connecticut General Statutes Section 8-3(g). Bond, or other such financial instrument, shall be provided to the City Plan Department, in an amount equal to the estimated cost of implementation of erosion and sediment controls, plus 10 percent, prior to City Plan final sign-off on plans for building permit.
7. The name of an individual responsible for monitoring the soil erosion and sediment control plan on a daily basis during the construction period shall be provided to the City Plan Department, prior to City Plan signoff on final Plans.
8. Any proposed work within City right-of-way will require separate permits.
9. Prior to issuance of Building Permit, street address(es) shall be assigned by the City Engineer.
10. Any sidewalks or curbs on the perimeter of the project deemed to be in damaged condition shall be replaced or repaired in accord with City of New Haven standard details.
11. Any proposed removals of street trees must be coordinated with the Department of Parks, Recreation, and Trees prior to sign-off for building permits.
12. Filing (with City Plan) and implementation of a Storm Drainage Maintenance Plan and Inspection Schedule is required.
13. Following completion of construction, any catch basins in the public right-of-way impacted by the project shall be cleaned, prior to issuance of Certificate of Occupancy.
14. As-built site plan shall be filed with City Plan Department, with a copy to the City Engineer, prior to issuance of Certificate of Occupancy. Site Plan shall be submitted in mylar and digital form (.pdf).

ADDITIONAL CONDITIONS OF APPROVAL

15. Applicant shall consult with Engineering and Traffic, Transportation, and Parking Department staff to assess the feasibility of narrowing the driveway and shifting the location of the Pinto House up to less than six (6) feet south than currently proposed.
16. Applicant shall work closely with Building Department and City Plan staff to exceed buffering requirements during construction staging and add landscape buffer as practicable in order to maintain the health and safety of children at neighboring museum.
17. Applicant shall pursue with diligence, subject to using commercially reasonable efforts: (a) to maintain the historic listing of the Pinto House with the National Historic Register, and (b) to relocate the Pinto House in accordance with the standards of the Secretary of the Interior for Historic Preservation.

Submission: SPR Application Packet including DATA, WORKSHEET, SITE, and SESC forms.

NARRATIVE attached. Application fee: \$360. Received September 19, 2019.

- *Stormwater Management for Orange Street Mixed-Use Development* dated September 15, 2019. Received September 19, 2019. Revised October 10, 2019. Received November 7, 2019.
- *Reflective Surface Calculations for Residential Development* dated September 16, 2019. Received September 19, 2019. Revised November 15, 2019. Received November 18, 2019.
- Project Narrative received September 19, 2019. Revisions received November 15, 2019.
- Trash removal memo received October 4, 2019.
- Application drawings. 25 sheets received September 19, 2019. Revisions and additional sheets received October 4, November 7, November 15, November 18, December 5, and December 17, 2019.
- Memo Re: Application 1562-04, 269-283 Orange Street dated November 20, 2019. Received November 20, 2019.

PROJECT SUMMARY:

Project: Orange Street mixed-use development
Address: 269, 275 & 283 Orange Street
Site Size: 32,228 SF (0.74 acres)
Zone: BD
Parking: 44 parking spaces (including 3 accessible spaces)
Owner: 59 Elm Street Partners LLC
Applicant: Orange Elm LLC
Agent: James H. Segaloff od Susman, Duffy & Segaloff, P.C. **Phone:** (203) 654-2603
Site Engineer: TPA Design Group

BACKGROUND

Previous CPC Actions:

- **CPC 1307-13:** Site Plan Review for a parking lot in a BA zone. Approved July 25, 2001.

Zoning: The Site Plan as submitted meets the requirements of the New Haven Zoning Ordinance for the BD zone.

Site description/existing conditions: The project site encompasses an area of approximately 32,228 SF (0.74 acres) and consists of the two-story Pinto-Whitney House and a surface parking lot. The site is bounded by Wall Street and The Children's Building in the north, parking lots in the east, office/commercial property in the south, and Orange Street in the west.

Proposed activity: The applicant proposes to relocate the Pinto-Whitney House to the northern corner of the site, on the street frontage, and replace the existing parking lots with a seven-story mixed-used building containing 57 studio, 39 one-bedroom, and 6 two-bedroom apartments. The first floor of the proposed building will include approximately 4,200 SF of commercial space. Additional site work includes the installation of new water and electric services, on-site sidewalks, landscaping, and stormwater management improvements.

Motor vehicle circulation/parking/traffic: Forty-four (44) car parking spaces will be provided at grade level at the rear of the property.

Bicycle parking: The applicant proposes to provide 61 indoor and outdoor bicycle parking spaces on site.

Trash removal: Trash chutes will be provided each level connected to a trash compact located in the trash holding on the first floor of the building. Recyclable waste will be collected and held in trash rooms on each level of the building. Waste pickup will be scheduled bi-weekly.

Signage: None proposed. All signage must meet the requirements of the zoning ordinance.

Sec. 58 Soil Erosion and Sedimentation Control:

- Class A (minimal impact)
 - Class B (significant impact)
 - Class C (significant public effect, hearing required)
- Cubic Yards (cy) of soil to be moved, removed or added: 5,029 CY

Responsible Party for Site Monitoring:

Once a contractor is chosen, an individual will be named as the individual responsible for monitoring soil erosion and sediment control measures on a daily basis, and that name provided to the City Plan Department prior to signoff of final plans for permits.

This individual is responsible for monitoring the site to assure there is no soil or runoff entering City catch basins or the storm sewer system. Other responsibilities include:

- monitoring soil erosion and sediment control measures on a daily basis;
- assuring there is no dust gravitation off site by controlling dust generated by vehicles and equipment and by soil stockpiles during construction;
- determining the appropriate response, should unforeseen erosion or sedimentation problems arise; and
- ensuring that SESC measures are properly installed, maintained and inspected according to the SESC Plan.

Should soil erosion problems develop (either by wind or water) following issuance of permits for site work, the named party is responsible for notifying the City Engineer within twenty-four hours of any such situation with a plan for immediate corrective action.

All SESC measures are required to be designed and constructed in accordance with the latest Standards and Specifications of the *Connecticut Guidelines for Soil Erosion and Sediment Control*.

Sec. 60 Stormwater Management Plan: SUBMISSION MEETS REQUIREMENTS

REQUIRED DOCUMENTATION

- Soil characteristics of site;
- Location of closest surface water bodies and depth to groundwater;
- DEEP ground and surface water classification of water bodies;
- Identification of water bodies that do not meet DEEP water quality standards;
- Proposed operations and maintenance manual and schedule;
- Location and description of all proposed BMPs;
- Calculations for stormwater runoff rates, suspended solids removal rates, and soil infiltration rates;
- Hydrologic study of pre-development conditions commensurate with conditions.

STANDARDS

- Direct channeling of untreated surface water runoff into adjacent ground and surface waters shall be prohibited;
- No net increase in the peak rate or total volume of stormwater runoff from the site, to the maximum extent possible, shall result from the proposed activity;
- Design and planning for the site development shall provide for minimal disturbance of pre-development natural hydrologic conditions, and shall reproduce such conditions after completion of the proposed activity, to the maximum extent feasible;

- Pollutants shall be controlled at their source to the maximum extent feasible in order to contain and minimize contamination;
- Stormwater management systems shall be designed and maintained to manage site runoff in order to reduce surface and groundwater pollution, prevent flooding, and control peak discharges and provide pollution treatment;
- Stormwater management systems shall be designed to collect, retain, and treat the first inch of rain on-site, so as to trap floating material, oil and litter;
- On-site infiltration and on-site storage of stormwater shall be employed to the maximum extent feasible;
- Post-development runoff rates and volumes shall not exceed pre-development rates and volumes for various storm events. Stormwater runoff rates and volumes shall be controlled by infiltration and on-site detention systems designed by a professional engineer licensed in the state of Connecticut except where detaining such flow will affect upstream flow rates under various storm conditions;
- Stormwater treatment systems shall be employed where necessary to ensure that the average annual loadings of total suspended solids (TSS) following the completion of the proposed activity at the site are no greater than such loadings prior to the proposed activity. Alternately, stormwater treatment systems shall remove 80 percent TSS from the site on an average annual basis; and
- Use of available BMPs to minimize or mitigate the volume, rate, and impact of stormwater to ground or surface waters.

**Sec. 60.1 Exterior Lighting: SUBMISSION MEETS REQUIREMENTS
REQUIRED SUBMISSION**

- Lighting Plan with location of all fixtures, type of fixture and mounting height of lights;
- Manufacturer specifications or cut-sheet for each fixture;
- Photometrics.

STANDARDS

- Prevent or minimize direct glare and light trespass;
- All parking area lighting shall be full cut-off type fixtures and shall not exceed twenty (20) feet in height from the ground to the highest point of the fixture;
- Up lighting and high pressure sodium light sources are prohibited. Externally lit signs, display building, and aesthetic lighting must be lit from the top and shine downward and not sideward or upward. The lighting must be shielded to prevent direct glare and/or light trespass. The lighting must also be, as much as physically possible, contained within the target area;
- All building lighting for security or aesthetics shall be full cut-off or shielded type, not allowing any upward distribution of light. Floodlighting is discouraged, and if used, must be shielded to prevent: (a) disability glare for drivers or pedestrians, (b) light trespass beyond the property line, and (c) light above the horizontal plane;
- Where non-residential development is adjacent to residential property, no direct light source shall be visible at the property line at ground level or above; and
- High pressure sodium and flickering or flashing lights are prohibited.

**Sec. 60.2 Reflective Heat Impact: SUBMISSION MEETS REQUIREMENTS
STANDARDS**

- 50% of all on-site non-roof hardscape or paved areas will be either:
 - shaded AND/OR
 - constructed of a material with a solar reflectance index of at least 29.

TOTAL SF of non-roof hardscape:
50% of non-roof hardscape:

7,971 SF
3,985.5 SF

Shaded (average)	2,069.6 SF
SRI > 29	3,163 SF
Cement concrete pavement	1,867 SF
Bituminous concrete with high SRI coating	1,296 SF
TOTAL PROPOSED SHADED/HIGH SRI AREA	5,232.6 SF
% SHADED/HIGH SRI PROPOSED	66%

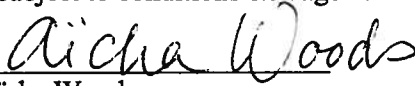
SITE PLAN REVIEW

Plans have been reviewed by the Site Plan Review team with representatives from the Departments of City Plan, City Engineer, Building, Disabilities Services and Transportation, Traffic and Parking and have been found to meet the requirements of City ordinances, regulations, and standard details.

SITE PLAN ACTION

The City Plan Commission approves the submitted Site Plans subject to conditions on Page 1.

ADOPTED: December 18, 2019
Edward Mattison
Chair

ATTEST: 
Aicha Woods
Executive Director, City Plan Department